

## Message Text

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ACTION EUR-25

INFO OCT-01 NEA-10 ADP-00 MBFR-03 AID-20 CEA-02 CIAE-00

COME-00 EB-11 FRB-02 INR-10 NSAE-00 RSC-01 CIEP-02

STR-08 TRSE-00 LAB-06 SIL-01 OMB-01 DODE-00 PM-07

H-02 L-03 NSC-10 PA-03 PRS-01 SS-15 USIA-12 SAJ-01

RSR-01 /158 W

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P R 192050 Z JUN 73

FM AMEMBASSY BRUSSELS

TO SECSTATE WASHDC PRIORITY 7859

INFO AMEMBASSY ANKARA

AMEMBASSY ATHENS

AMEMBASSY BONN

AMEMBASSY COPENHAGEN

AMEMBASSY LISBON

AMEMBASSY LONDON

AMEMBASSY LUXEMBOURG

AMEMBASSY OSLO

AMEMBASSY OTTAWA

AMEMBASSY PARIS

AMEMBASSY REYKJAVIK

AMEMBASSY ROME

AMEMBASSY THE HAGUE

AMEMBASSY VIENNA

USMISSION EC BRUSSELS UNN

USMISSION NATO BRUSSELS

USNMR SHAPE

USCINCEUR

AMEMBASSY MOSCOW

C O N F I D E N T I A L SECTION 1 OF 2 BRUSSELS 3383

E. O. 11652: GDS; DECLASSIFY ON 12/31/79.

TAGS: PFOR, PARM; EEC; BE; FR

SUBJ: DAVINON COMMENTS ON RELATIONS AMONG THE EC,

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FRANCE, US, AND USSR.

1. SUMMARY: DAVIGNON IS GUARDEDLY OPTIMISTIC OVER PROSPECTS FOR MOVING FRANCE CLOSER TO EC EIGHT POSITIONS BUT BELIEVES THIS CAN BE ACCOMPLISHED ONLY BY SMALL CAREFUL STEPS. HE FEELS THAT THIS PROCESS IS MADE MORE DIFFICULT BY MANNER IN WHICH US REWARDS FRANCE FOR ITS INDEPENDENT, OBSTRUCTIVE BEHAVIOR. DAVIGNON HOPES KISSINGER WILL DELAY HIS EUROPEAN TRIP UNTIL AFTER JULY 23-24 EC COUNCIL MEETING, WHERE MINISTERS WILL DISCUSS US/ EUROPEAN RELATIONS. BELGIANS ARE FORMULATING PROPOSALS FOR ALLIED CONDUCT IN MBFR NEGOTIATIONS WITH A VIEW TO KEEPING THE RUSSIANS TRUE TO AGREEMENT THAT HAS BEEN REACHED THUS FAR. DAVIGNON IS PLEASED WITH STATEMENT MADE BY SCHLESINGER TO SENATE COMMITTEE. END SUMMARY.

2. DURING A JUNE 19 MEETING WITH POLITICAL DIRECTOR DAVIGNON, I ASKED WHETHER HE KNEW WHAT THE DUTCH PROPOSED TO INCLUDE IN THE DRAFT DECLARATION OF PRINCIPLES THAT THEY HAD UNDERTAKEN TO WRITE AT THE COPENHAGEN MINISTERIAL. DAVIGNON ANSWERED NEGATIVELY, ADDED THAT HE DID NOT THINK SUCH A DRAFTING EXERCISE WAS THE RIGHT APPROACH, AND PROCEEDED TO GIVE ME HIS VIEWS ON HOW US/ EUROPEAN RELATIONS MIGHT BEST BE SERVED IN THE COMING MONTHS.

3. IT IS DAVIGNONS FIRM BELIEF THAT THE APPEARANCE OF A DRAFT TEXT OF A DECLARATION BEFORE CLOSER HARMONIZATION HAS BEEN ACHIEVED BETWEEN THE FRENCH VIEWS AND THOSE OF THE OTHER EIGHT MEMBERS OF THE EC WOULD MOST LIKELY WORK TO STIFFEN FRENCH RESISTANCE AND LEAVE THE NINE AGAIN IN AN EIGHT TO ONE CONFRONTATION SITUATION. IN DAVIGNON'S VIEW, THE FRENCH IMPRESSED BY THEIR ISOLATION IN THE NINE, CAN STILL BE BROUGHT AROUND TO THE MAJORITY VIEW. THIS CAN ONLY BE ATTAINED, HOWEVER, BY PROCEEDING STEP BY STEP IN A MANNER THAT WILL PERMIT THE FRENCH TO SOFTEN THEIR POSITION WITHOUT SEEMING TO SURRENDER. AS AN EXAMPLE OF SUCH STEPS, DAVIGNON CITED THE JUNE 15 EC COUNCIL ( FOREIGN MINISTERS) MEETING IN LUXEMBOURG WHERE ONE ITEM OF BUSINESS WILL BE TO AGREE ON AN EC APPROACH TO GATT NEGOTIATIONS. DAVIGNON BELIEVES THAT THE FRENCH MIGHT POSSIBLY BE WON OVER TO THE GLOBAL APPROACH PREFERRED BY THE OTHER EIGHT, AND HE WOULD SEE SUCH A RESULT AS AN INDICATION THAT THE FRENCH ARE PREPARED TO COMPROMISE IN OTHER AREAS AS  
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WELL. SECONDLY, DAVIGNON THOUGHT THAT BRANDT MIGHT BE ABLE TO BRING POMIDOU CLOSER TO THE MAJORITY VIEW ON US/ EUROPEAN RELATIONS DURING THEIR COMING MEETING.

4. DAVIGNON REMARKED POINTEDLY THAT EFFORTS BY THE BELGIANS AND OTHERS TO BRING THE FRENCH DOWN FROM THEIR PEDESTAL AND INTO A EUROPEAN COOPERATIVE EFFORT IS NOT AT ALL AIDED BY APPARENT

US POLICY TOWARDS FRANCE. HE NOTED THAT THE US STRATEGY SEEMS TO BE TO "REWARD" THE FRENCH FOR THEIR OBSTRUCTIONISM, AND CITED THE REYKJAVIK SUMMIT, KISSINGER'S TRIP TO PARIS TWO DAYS AFTER JOBERT'S HAUGHTY PERFORMANCE DURING EC FOREIGN MINISTERS POLITICAL CONSULTATIONS ON JUNE 5, AND JOBERT'S VISIT TO WASHINGTON NEXT WEEK. DAVIGNON SAID THAT THE FRENCH DO NOT HESITATE TO TAUNT THE OTHER EIGHT WITH THE SPECIAL ATTENTION THEY RECEIVE FROM THE US, ALMOST AS IF TO SAY THAT STANDING UP TO THE SUPER POWERS PAYS OFF. IN THE SAME VEIN, DAVIGNON SAID THAT THE RUSSIANS TOO SEEM WILLING TO PLAY THE FRENCH GAME, NOTING THAT BREZHNEV WOULD BE VISITING PARIS, AND THIS AGAIN ENCOURAGES THE FRENCH TO BELIEVE THAT THEY HAVE A SPECIAL, LOFTY POSITION IN THE NINE. DAVIGNON CONCEDED THAT THE SOVIETS CERTAINLY BELIEVE THEY ARE SERVING THEIR OWN INTERESTS AS WELL, BUT HE MADE CLEAR THAT HE DOES NOT BELIEVE SPECIAL ATTENTION TO FRANCE (BY THE USSR OR THE US) SERVES THE US OR BELGIUM.

5. DAVIGNON SAID THAT THE EC POLITICAL DIRECTORS HAD MET IN COPENHAGEN DURING THE MINISTERIAL AND HAD AGREED THAT THE FIRST PHASE OF CSCE SHOULD BE LIMITED TO ONE WEEK. MORE IMPORTANT, THEY AGREED THAT THE NINE FOREIGN MINISTERS, WHEN THEY MEET IN BRUSSELS JULY 23-24 FOR THE EC COUNCIL SESSION, WOULD ALSO DISCUSS US/ EUROPEAN RELATIONS. IN THIS CONNECTION, DAVIGNON TOLD ME THAT HE HOPES KISSINGER WILL DELAY ANY TRIP TO EUROPE UNTIL AFTER THIS MEETING HAS TAKEN PLACE. DAVIGNON WOULD WELCOME ANNOUNCEMENT OF A DATE FOR A KISSINGER VISIT TO SERVE AS A STIMULUS AND TARGET DATE FOR THE EC FOREIGN MINISTERS TO AGREE ON A COMMON APPROACH.

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H-02 L-03 NSC-10 PA-03 PRS-01 SS-15 USIA-12 SAJ-01

RSR-01 /158 W

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P R 192050 Z JUN 73  
FM AMEMBASSY BRUSSELS  
TO SECSTATE WASHDC PRIORITY 7860  
INFO AMEMBASSY ANKARA  
AMEMBASSY BONN  
AMEMBASSY COPENHAGEN  
AMEMBASSY LISBON  
AMEMBASSY LONDON  
AMEMBASSY LUXEMBOURG  
AMEMBASSY OSLO  
AMEMBASSY OTTAWA  
AMEMBASSY PARIS  
AMEMBASSY REYKJAVIK  
AMEMBASSY ROME  
AMEMBASSY THE HAGUE  
AMEMBASSY VIENNA  
USMISSION EC BRUSSELS UNN  
USMISSION NATO BRUSSELS  
USNMR SHAPE  
USCINCEUR  
AMEMBASSY MOSCOW

C O N F I D E N T I A L SECTION 2 OF 2 BRUSSELS 3383

E. O. 11652 GDS; DECLASSIFY ON 12/31/79.  
TAGS: PFOR; PARM; EEC; BE; FR  
SUBJ: DAVIGNON COMMENTS ON RELATIONS AMONG THE EC,  
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6. REMARKING THAT VAN ELSLANDE HAD SAID IN COPENHAGEN THAT BELGIANS WOULD HAVE MORE TO SAY ON THE MATTER OF HOW MBFR NEGOTIATIONS SHOULD BE CONDUCTED, I ASKED DAVIGNON WHETHER HE COULD GIVE ME ANY FURTHER INFORMATION. HE REPLIED THAT NO PROPOSAL HAD YET BEEN FORMULATED BUT THAT SOMETHING SHOULD BE READY IN TWO WEEKS TIME. HE SAID THE BELGIAN GOAL WILL BE TO STRUCTURE MBFR TALKS IN A WAY THAT WILL PREVENT THE RUSSIANS FROM AGAIN "CHANGING THE RULES IN THE MIDDLE OF THE GAMES". (I BELIEVE THE PRECEDENT HE HAD IN MIND IS THE POSITION TAKEN BY THE SOVIETS ON HUNGARIAN PARTICIPATION IN THE CURRENT VIENNA TALKS). NOTHING THAT THE BELGIAN PROPOSAL WILL NOT BE A POST-MORTEM ON RECENT DIFFICULTIES IN VIENNA, DAVIGNON ADMITTED THAT THE BELGIANS WERE THE "BAD BOYS" BUT STRESSED THAT THEY HAD BEEN EXPRESSING THE VIEWS OF OTHER ALLIES AS WELL. (ON THE WAY OUT DAVIGNON'S OFFICE, WE RAN INTO BELGIAN MBFR REP ADRIAENSSEN, WHO SAID THAT SOVIET AMBASSADOR SOBOLEV HAD JUST TOLD HIM THAT THE RUSSIANS WILL SIMPLY NOT BE READY FOR MBFR NEGOTIATIONS BY OCTOBER).

7. DAVIGNON SAID HE WAS GRATIFIED BY TODAY' S " INTERNATIONAL HERALD TRIBUNE" ACCOUNT OF SECRETARY DESIGNATE SCHLESINGER' S STATEMENT TO THE SENATE ARMED SERVICES COMMITTEE. HE SAID IT CORRECTED CERTAIN IMPRESSIONS CREATED BY SCHLESINGER' S DPC PRESENTATION AND WAS THEREFORE MOST REASSURING ON THE QUESTION OF THE US COMMITMENT TO KEEP ITS TROOPS IN EUROPE AND THE US VIEW OF THE SOVIET THREAT.

8. DAVIGNON SAID THAT VAN ELSLANDE HAD BEEN PLEASED BY SECRETARY ROGER' S RECEPTION OF THE FORMER' S PRESENTATION IN COPENHAGEN. I REMARKED THAT VAN ELSLANDE' S REMARKS HAD BEEN VERY HELPFUL FOR THEY ENCOURAGED OTHERS TO RESPOND TO THE US INITIATIVE FOR A NEW LOOK AT US/ EUROPEAN RELATIONS. STRAUSZ- HUPE

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